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Annex -- Proposals  
On the Scope and Timing of  
BOFIEND Agent Operations 1951/52

Dec. 1951

Objectives:

To fulfill properly both its cold- and hot-war missions BOFIEND objectives in mounting agent operations during the balance of 1951 and through 1952 should be three-fold and aim at slowly and thoroughly developing concurrently 3 separate lines of endeavor with respect to Albania. These are:

1. As one part of BOFIEND's cold-war mission, the establishment of small and separate agent networks in accordance with principles established at the Rome Fiend/Valuable meeting, and the concurrent mounting of other operations aimed at a continuation of harassment activities on a reduced scale. These latter operations should be consistent with the objective of keeping the Albanian people aware that the NCFA remains actively engaged in developing resistance to the Hoxha regime. The networks will each be built around a high-level agent and will be aimed at resistance potential with the aim of eventually establishing resistance centers for utilization at the time of the overthrow of the Hoxha regime when such action seems appropriate.

2. As a second part of BOFIEND's cold-war mission, the mounting of separate and limited penetration operations aimed at establishing small networks, each built around a high-level agent, aimed at subverting key officials in the Army and Security Services, the objective being to insure the required degree of neutralization of these forces at such time as the moment seems appropriate for the overthrow of the Hoxha regime.

3. As a part of BOFIEND's hot-war mission, the mounting of separate and limited agent operations aimed at establishing small networks which will lay the groundwork for wartime escape and evasion lines and which will determine and explore wartime sabotage and retardation objectives.

Some proposals for the scope and timing of the above phases of 1952 operations follow:

A. Those agent operations aimed at maintaining civilian morale and building resistance capabilities (see 1. above) will be developed along two separate lines:

1) To special one-time harassment operations utilizing the Matiani group and employing the 10 trained agents and 7 W/T operators presently on hand during the period 15 December 1951 and 15 June 1952.

2) To recruit separately and train 5 high-level agents and 5 W/T operators between 15 December 1951 and 15 June 1952.

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3) To infiltrate and maintain the above whose mission will be to set-up 5 command centers and undertake resistance organizational work--15 June 1952 to 30 December 1952.

B. Operations aimed at penetration of the services (see 2. above) should also develop along two lines:

1) To recruit, clear and train 5 high-level agents and 5 W/T men between 15 December 1951 and 15 June 1952.

2) To infiltrate the above whose mission will be to establish 5 separate command centers from which penetration operations can be mounted--15 June 1952 to 30 December 1952.

3) To concurrently recruit, clear, train and hold the following for special one-time missions to be mounted during the period dedicated to producing a climate for the overthrow of the Hoxha regime and immediately prior to launching the coup--15 December 1951 to 30 December 1952.

a) For sabotage missions--five 2-man teams.

b) For assassination missions--five 2-man teams.

c) For psychological warfare missions--ten 2-man teams.

C. Operations aimed at laying the groundwork for FIEND's hot-war mission (see 3. above) should develop along three main lines.

1) To recruit and train 5 high-level agents between 15 December 1951 and 15 June 1952 whose mission shall be the following:

a) 2 agents to be infiltrated to establish bases and then commence to explore sabotage and retardation targets during the latter half of 1952.

b) 3 agents to be infiltrated to establish bases and then commence to build during the latter half of 1952.

2) To select from the existing Albanian guard company, from a second guard company now authorized, and possibly from a third guard company the following to be trained and returned to their company during the period 15 December 1951 and 30 December 1952:

a) Ten 3-man sabotage teams, each including one W/T operator.

b) Ten 5-man escape and evasion teams each including one W/T operator.

c) Ten 2-man intelligence

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c) Ten 2-man intelligence teams each including one W/T operator.

3) To train the balance of the 400 men in the two authorized guard companies and possibly 250 additional men from a third company, in techniques of guerrilla warfare between 15 December 1951 and 30 December 1952. Training would consist of twelve one-month 30-man classes and would be given in Germany. Training would be paralleled by a continuation of stockpiling of arms in Greece and by the acquisition of any arms required to complete the T/E for 2,000 men.